

Message Text

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PAGE 01 LONDON 13682 01 OF 02 161953Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----056674 162000Z /65
O O 161942Z AUG 77 ZFF 4
FM AMEMBASSY LONDON
TO SECSTATE WASHDC NIACT IMMEDIATE 7313
INFO AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 LONDON 13682

EXDIS

FROM MOOSE AND PETTERSON

E.O. 11652: XGDS-1
TAGS: PDEV, RH, UK, US
SUBJECT: DRAFT STATEMENT ON LAW AND ORDER IN THE
TRANSITION PERIOD

1. WE MET THIS AFTERNOON WITH JOHNNY GRAHAM AND COL-
LEAGUES AND WORKED OUT AN AD REFERENDUM TEXT FOR A DE-
TAILED PROPOSAL TO COVER LAW AND ORDER IN RHODESIA
DURING THE TRANSITION. OUR HOPE IS TO OBTAIN APPROVAL
HERE AND IN WASHINGTON IN TIME FOR IT TO BE TRANSMITTED
TO NYERERE TOMORROW (AUGUST 17).

2. WHILE AWAITING YOUR RESPONSE WE WILL WORK ON APPRO-
PRIATE TALKING POINTS TO ACCOMPANY ITS PRESENTATION.
DAVID OWEN'S DESIRE, WITH WHICH WE CONCUR, IS THAT THE
TEXT BE INCORPORATED IN A JOINT VANCE-OWEN MESSAGE.

3. BEGIN TEXT: LAW AND ORDER IN THE TRANSITION PERIOD
FORCES: SITUATION ON TRANSFER DAY
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(1) AT PRESENT THERE ARE IN EXISTENCE IN RHODESIA:
A. MILITARY FORCES OF THE REGIME
THE RHODESIAN ARMY (LESS ANY UNITS PREVIOUSLY
DISBANDED).
THE RHODESIAN AIR FORCE.
THE RHODESIAN ARMY RESERVE.
THE RHODESIAN ARMY TERRITORIALS.

A TOTAL OF SOME 20,000

B. THE POLICE FORCE.

C. THE LIBERATION ARMIES

GUERRILLA FIGHTERS WITHIN RHODESIA ORGANIZED
IN UNITS AND SECTORS, ANSWERING TO THE MILITARY
COMMANDS OF ZAPU AND ZANU BASED OUTSIDE
RHODESIA.

AT TRANSFER DAY THERE WILL ALSO BE:

D. THE UN ZIMBABWE FORCE

THIS WILL BE DEPLOYED INTO RHODESIA ON AND AS
SOON AFTER TRANSFER DAY AS POSSIBLE. ITS SIZE,
COMPOSITION AND MANDATE, WILL BE DETERMINED BY
THE SECURITY COUNCIL.

FORCES: SITUATION ON INDEPENDENCE DAY

(2) IT IS COMMON GROUND THAT ON INDEPENDENCE DAY THE
INDEPENDENT GOVERNMENT OF ZIMBABWE SHOULD HAVE UNDER ITS
COMMAND ONE UNIFIED ARMY LOYAL TO THE PEOPLE OF ZIMBABWE
AND THEIR DULY ELECTED GOVERNMENT.

OBJECTIVES

(3) OUR OBJECTIVES MUST THEREFORE BE:

- A) TO ORGANIZE THE MAINTENANCE OF LAW AND ORDER
DURING THE TRANSITIONAL PERIOD, AND
- B) TO CREATE THE SINGLE ARMY OF ZIMBABWE

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BASIC PROPOSALS

(4) IN THE BRITISH/US PROPOSALS IT IS STATED THAT PRI-
MARY RESPONSIBILITY FOR THE MAINTENANCE OF LAW AND ORDER
DURING THE TRANSITION PERIOD WILL LIE WITH THE POLICE
FORCE. THIS WILL BE UNDER THE COMMAND OF A NEW COMMIS-
SIONER OF POLICE APPOINTED BY AND RESPONSIBLE TO THE
RESIDENT COMMISSIONER.

(5) IT IS ALSO STATED IN THE PROPOSALS THAT THE ROLE OF
THE UN ZIMBABWE FORCE MAY INCLUDE:

- I) THE SUPERVISION OF THE CEASEFIRE;
- II) SUPPORT FOR THE CIVIL POWER;
- III) LIAISON WITH THE EXISTING RHODESIAN ARMED
FORCES AND WITH THE FORCES OF THE LIBERATION
ARMIES.

IMPLEMENTATION

(6) IT MUST BE ACCEPTED BY THE PARTIES AND BY THE MILI-
TARY COMMANDERS SUBORDINATE TO THEM THAT A GENERAL CEASE-
FIRE THROUGHOUT RHODESIA WILL TAKE EFFECT AT THE BEGIN-
NING OF TRANSFER DAY. ALL MILITARY UNITS WHETHER OF THE

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ACTION SS-25

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-----056729 162003Z /70

O O 161942Z AUG 77 ZFF 4
FM AMEMBASSY LONDON
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RHODESIAN ARMED FORCES OR OF THE LIBERATION ARMIES WHICH
ARE OPERATING INSIDE RHODESIA WILL BE PLACED BY THEIR
PRESENT AUTHORITIES UNDER THE COMMAND OF THE RESIDENT
COMMISSIONER WITH EFFECT FROM THE SAME TIME.

(7) AS SOON AS HE TAKES OFFICE, THE RESIDENT COMMIS-
SIONER WILL APPOINT NEW COMMANDING OFFICERS TO THE
RHODESIAN ARMY AND THE RHODESIAN AIR FORCE AND A NEW
COMMISSIONER OF POLICE. AS SOON AS POSSIBLE THEREAFTER
HE WILL INSTRUCT THESE COMMANDERS TO DISBAND CERTAIN
SPECIFIED UNITS (INCLUDING THE SELOUS SCOUTS, SPECIAL
AIR SERVICE (SAS) AND THE GREY SCOUTS), UNLESS THEY HAVE
PREVIOUSLY BEEN DISBANDED. IN ADDITION URGENT STEPS
WILL BE TAKEN TO ARRANGE FOR THE DISCHARGE OF THOSE NON-
RHODESIANS WHO HAVE ENTERED RHODESIA IN ORDER TO JOIN
THE RHODESIAN ARMED FORCES.

(8) LIAISON OFFICERS FROM THE UN FORCE WILL BE INSTRUCT-
ED TO REPORT TO THE HEADQUARTERS OF THE VARIOUS UNITS
BOTH OF THE RHODESIAN ARMED FORCES AND OF THE LIBERATION
ARMIES OPERATING INSIDE RHODESIA AND FROM THERE TO
ATTACH THEMSELVES TO UNITS DOWN TO COMPANY OR EQUIVALENT
LEVEL (E.G. ONE LIAISON OFFICER TO EACH COMPANY AND A
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FURTHER LIAISON OFFICER IN COMMAND OF THEM TO EACH BATTALION OR EQUIVALENT).

THE ROLE OF THE VARIOUS FORCES

(9) AS STATED ABOVE, THE PRIMARY DUTY OF DEALING WITH ANY CIVIL DISTURBANCE WILL REST WITH THE POLICE. SHOULD ANY SITUATION GET OUT OF HAND OR APPEAR TO BE BEYOND THEIR POWER TO CONTROL, THE RESIDENT COMMISSIONER IN CONSULTATION WITH THE COMMISSIONER OF POLICE, THE UN SPECIAL REPRESENTATIVE, AND OTHERS AS APPROPRIATE, WILL, THROUGH THE UN SPECIAL REPRESENTATIVE, CALL UPON THE UN ZIMBABWE FORCE TO SUPPORT THE FORCE IN THE MAINTENANCE OF LAW AND ORDER.

(10). SHOULD THERE BE UNITS EITHER OF THE RHODESIAN ARMED FORCES OR OF THE LIBERATION ARMIES WHICH FAIL TO OBSERVE THE CEASEFIRE OR WHICH REJECT THE LAWFUL COMMANDS OF THE RESIDENT COMMISSIONER, THE LATTER WILL CONSULT WITH THE UN SPECIAL REPRESENTATIVE AND A COMMITTEE CONSISTING OF THE COMMANDERS OF ALL THE ARMED FORCES AND POLICE AND ALSO THE COMMANDER OF THE UN ZIMBABWE FORCE AND WILL CALL UPON SUCH FORCES AS HE CONSIDERS NECESSARY TO DEAL WITH THE PROBLEM. HE WILL PRESUMABLY LOOK TO THE UN ZIMBABWE FORCE IN THE FIRST INSTANCE.

(11). THE RESIDENT COMMISSIONER WILL RETAIN THE RIGHT TO CALL ON ANY OF THE FORCES UNDER HIS COMMAND IN THE EXERCISE OF HIS ULTIMATE RESPONSIBILITY FOR THE MAINTENANCE OF LAW AND ORDER.

ZIMBABWE NATIONAL ARMY

(12) WITH A VIEW TO CREATING ONE UNIFIED ARMY LOYAL TO THE PEOPLE AND GOVERNMENT OF ZIMBABWE, LEGAL PROVISION WILL BE MADE FOR THE FORMATION OF A NEW BODY TO BE CALLED THE ZIMBABWE NATIONAL ARMY. ENROLMENT IN THIS

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BODY WILL BE OPEN TO ALL CITIZENS BUT PARTICULARLY TO MEMBERS OF THE LIBERATION ARMIES.

(13) CONCURRENTLY WITH THE FORMATION OF THE ZIMBABWE NATIONAL ARMY, THERE WILL BE A PHASED DEMOBILIZATION OF MEMBERS OF THE RHODESIAN ARMED FORCES AND OF THE LIBERATION ARMIES WHO ARE NOT ENROLLED IN THE ZIMBABWE NATIONAL ARMY. THE FORMER WILL BE ENTITLED TO THEIR NORMAL SEVERANCE PAY AND PENSION (OR LUMP SUMS IN LIEU); AND THE LATTER WILL BE GRANTED SPECIAL TERMS FOR RESETTLEMENT OR FURTHER EDUCATION.

(14) AS THE ZIMBABWE NATIONAL ARMY IS BUILT UP AND BECOMES READY TO PLAY ITS PART, THE RESIDENT COMMISSIONER WILL INCREASINGLY TRANSFER RESPONSIBILITY TO IT

FOR THE DEFENSE OF THE COUNTRY AND FOR THE SUPPORT OF
THE CIVIL POWER. END TEXT

4. COMMENT: AS THIS TELEGRAM IS BEING PREPARED, MOOSE
AND PETTERSON ARE MEETING WITH DAVID OWEN. MOOSE WILL
CALL DEPARTMENT IMMEDIATELY UPON HIS RETURN TO THE
EMBASSY.

STREATOR

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